Interest rate cyclicality and government debt sustainability in emerging and advanced economies

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Fiscal Policy in an Era of High Debt IMF Fiscal Affairs Department April 2023 Based on work in progress

Dovis, A., Xiang Fang (HKU), Yang Liu (HKU) "Emerging Market Spreads and Risk Premium: Risk-free rate and convenience yield"

Questions

- How cyclicality of financing costs affect debt sustainability
- Can government affect financing costs?

Why important?

- Correlation of spreads higher than correlation of fundamentals
- Waves of debt crises in EMEs
- Financing cost can be common factor driving spreads

What is right measure of financing cost for EME?

- US treasury interest rate (but convenience yield)
- Dollar risk-free rate, proxied by Refcorp, Longstaff (2004)
- Synthetic risk-free rate: defaultable bond + CDS

Important to distinguish because different levels and cyclicality

Main take-aways

Measures of financing cost from US risk-free assets are procyclical

- Then defaultable debt is a hedge
- Counterfactually earn a negative risk-premium

EME debt earn convenience yield but low in bad-times; **Risk-free cost of financing** slightly countercyclical

- Then defaultable debt is risky
- Earn positive risk-premium (quantification in progress)

Work to understand sources of convenience yield/wedge

• Causality: convenience yield \longleftrightarrow default risk

Measurement

- $M_t = \exp(m_t)$ is SDF of int'l investors
- r_{ft} : risk-free rate proxied by refcorp

 $\mathbb{E}_t\left[\mathsf{exp}(\mathfrak{m}_{t+1}+r_{ft})\right]=0$

• US Treasuries

$$\mathbb{E}_t\left[\mathsf{exp}(\mathfrak{m}_{t+1}\!+\!y_t^{US})\right] = \mathsf{exp}(\mu_t^{US})$$

where

Measurement, cont.

- EME with default risk
- **Defaultable bond** + **CDS** to have synthetic risk-free asset
 - $\circ~$ Similar logic to Jiang et al. (2022) for eurozone
- $\bullet \ {\rm Let} \ \delta_{t+1}$ be indicator of bond repayment
- $\bullet \ {\rm The \ bond \ price,} \ q_t = exp(-y_t^*), \ {\rm satisfies}$

$$\mathbb{E}_{t}\left[M_{t+1}\frac{\delta_{t+1}}{q_{t}}\right] = \text{exp}\left(\mu_{t}^{*}\right)$$

 $\bullet\,$ The CDS price, $q_t^{CDS},$ satisfies

$$\mathbb{E}_{t}\left[\mathsf{M}_{t+1}\frac{1-\delta_{t+1}}{q_{t}^{CDS}}\right] = \mathsf{exp}\left(\boldsymbol{\mu}_{t}^{CDS}\right)$$

• The *risk-free cost of financing* is

$$r_{ft}^* \equiv y_t^* - q_t^{\text{CDS}} = r_{ft} + \mu_t^*$$

Cyclicality cost of financing

	5y Treasury	Refcorp	μ_t^{US}	r_{ft}^*	μ_t^*				
mean	1.47	1.74	-0.27	0.47	-0.24				
st. dev.	1.76	1.66	0.27	1.29	0.33				
corr. w/ Δc	0.42	0.36	0.56	-0.07	-0.26				
sample	1991Q2-2019Q4	-	-	2003Q1-2019Q4	-				
EMEs are Brazil, Colombia, Korea, Mexico, Philippines, Turkey									

- US treasury and refcorp are pro-cyciclical
- EME risk-free cost a-cyclical
- EME inconvenience yield is countercyclical
 - Consistent with Jiang et al. (2022) finding that convenience yield of high-debt eurozone countries goes up in crises relative to Germany

Convenience yield: US vs. Korea vs. Turkey



What does μ_t^* capture?

- Segmented financial markets and collateral constraints $\Rightarrow \mu_t^*$ related to multiplier on participants' collateral constraints \circ Bocola (2016), Morelli-Ottonello-Perez (2022)
- Convenience yields in domestic credit market $\Rightarrow \mu_t^*$ related to value for collateral/payments \circ Perez (2018)
- Financial repression
 ⇒ µ_t^{*} related to multiplier on regulatory constraint

 Chari-Dovis-Kehoe (2020), Perez (2018)
- Liquidity
 - $\Rightarrow \mu_t^*$ related to market tightness
 - Chaumont (2021), Passadore-Xu (2022)

Implications for debt sustainability

- Through lens of standard quantitative sovereign debt model
- Let $M^* = M_{t+1} \exp(-\mu_t^*)$ be exogenous to government problem \circ Treat μ_t^* as a wedge
- $\bullet\,$ Study how cyclicality of $R_f^*=1/\mathbb{E}M^*$ affects debt sustainability and spreads
- Show: if country's fundamentals weakly correlated:
 - If risk-free cost is countercyclical, then defaultable debt is risky
 - positive risk-premium
 - If risk-free cost is procyclical, then defaultable debt is a hedge
 - negative risk-premium

Quantitative Eaton-Gersovitz model

- Exogenous state s = (z, v)
 - $\circ z$ matters for SDF
 - $\circ~\nu$ country's fundamentals
- Government's problem:

$$V(b, s) = \max_{\delta, c, b'} \delta\left\{u(c; v) + \beta \mathbb{E}\left[V(b', s')|s\right]\right\} + (1 - \delta) V^{d}(s)$$

subject to

$$c+q\left(b^{\prime},s\right)b^{\prime}\leqslant y\left(\nu\right)+b$$

where V^d is the value of defaulting

• Pricing schedule:

$$q\left(b',s\right) = \mathbb{E}\left[\mathsf{M}^{*}\left(z,z'\right)\delta\left(b',s'\right)|s\right]$$

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• Pricing schedule:

$$q(b',s) = \frac{\mathbb{E}\left[\delta(b',s')|s\right]}{R_{f}^{*}(z)} + \operatorname{Cov}\left(M^{*}(z,z'),\delta(b',s')|s,b\right)$$

M^* ciclicality and risk premium

Suppose

- v and z are uncorrelated
- $z_H > z_L$ then $M(z, z_H) > M(z, z_L)$
- z is persistent
- volatility of M(z, z') is (weakly) increasing in z

and either:

- 1. Procyclical risk-free cost: $R_{f}^{*}(z_{H}) < R_{f}^{*}(z_{L})$
- 2. Countercyclical risk-free cost: $R_{f}^{\ast}\left(z_{H}\right)>R_{f}^{\ast}\left(z_{L}\right)$

Proposition.

- 1. Under 1, the risk-premium is negative.
- 2. Under 2, the risk-premium is positive.

Logic for the result

If R_f^\ast is procyclical then

- $\bullet\,$ Government faces low cost of financing when M^* is high
- Less incentives to default
- \Rightarrow Cov $(M^*(z, z'), \delta(b', z', \nu')) > 0$ and defaultable bonds are hedge for int'l investors

Symmetric argument if $R_{\rm f}^{\ast}$ countercyclical

Ignoring $\mu^* \Rightarrow$ negative risk premium

Moment	Data	Benchmark	Correlated outout growth					
			Comparative Statics					
			0.2	0.4	0.6	0.8	1	
Default frequency	2.2	2.33	1.87	1.92	1.54	1.46	1.29	
Average spread	4.5	0.63	0.57	0.65	0.58	0.62	0.60	
Sovereign risk premia	2.3	-1.72	-1.31	-1.28	-0.97	-0.85	-0.69	
			Recalibrate					
			0.2	0.4	0.6	0.8	1	
Default frequency	2.2	2.33	2.22	2.06	2.03	2.01	2.05	
Average spread	4.5	0.63	0.67	0.69	0.77	0.85	0.98	
Sovereign risk premia	2.3	-1.72	-1.57	-1.38	-1.27	-1.16	-1.09	

SDF = affine factor model estimated to fit US term structure

In progress: Quantifying role of μ^*

• Since measured $R_f^* \approx$ a-cyclical \Rightarrow cannot generate large risk-premium but at least no "puzzle" w/ negative risk-premium

Lesson from today

- Cyclicality of risk-free rate typically positive
- But depends on shocks
 - Consider typical NK model:
 - Demand shocks $\Rightarrow \downarrow i, \pi \text{ and } \downarrow y$
 - Supply shocks $\Rightarrow \uparrow i, \pi \text{ and } \downarrow y$
- With supply shocks:
 - $\circ~$ High cost of refinancing in bad times
 - Risk-premium (on top of convenience yield part)
 - Today or 1980s

Endogenous convenience yield

 $\boldsymbol{\mu}_t^*$ can depend on properties of $(\boldsymbol{b}_{t+1}, \boldsymbol{\delta}_{t+1})$

- Convenience yield only for debt that repays in bad times
 - E.g., higher liquidity needs in bad times
 - Or bank-runs are more likely in bad-times
- Reinforcing loop: safer asset \Rightarrow high convenience yields \Rightarrow low financing cost in recession \Rightarrow safer asset ...

• Potential for multiple equilibria

• Can justify negative association between convenience yields and default probabilities in Jiang et al. (2022)

One more idea about cyclicality of returns

- Suppose gov't can choose how much to repay in each state • Inflation
- Should repayments be procyclical if gov't wants insurance? $\circ\,$ i.e., countercyclical defict Δ
- If high demand for insurance in recession and marginal buyer of debt *not* representative holder of legacy debt
 ⇒ might be optimal to repay more in recession
- Gov't budget: $R(s)B + \Delta(s) = Q(s)B'$
 - $\circ \ R(s) \ {\rm goes} \ {\rm up} \ {\rm in} \ {\rm recession}, \ R(s_L) > R(s_H)$
 - $\circ~ {\rm Promise}~ R(s'_L) > R(s'_H) \Rightarrow Q(z) {\rm ~goes~up~more~than}~ R$
 - Thus, Δ can be higher in recession even with $B' \approx B$
- New buyers of debt insure both gov't budget and legacy debt holders

Financial repression?

 μ_t^* can depend on government regulation

- Should governments force banks to hold more debt to create "convenience yield"?
 - $\circ~$ i.e., multiplier on regulatory constraint
- Chari-Dovis-Kehoe (2020): No, if can tax banks
 - Financial repression is equivalent to taxing banks + distortions to capital allocation
- But it can be used to increase credibility to repay debt

Conclusion

- If risk-free cost of financing procyclical, then easier to support debt and negative risk premium
- Measured convenience yield in EMEs is procyclical:
 - Contribute to countercyclical risk-free cost of financing
 - $\circ~$ Can help to account for risk-premium on defaultable EM bond
- Next: Relation b/w default probability and convenience yield