Discussion of Halac-Yared "A Theory of Fiscal Responsibility and Irresponsibility"

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#### Context

- Often observe
  - Periods of relatively lax fiscal policies
  - $\circ~$  Followed by tight budgets/austerity
  - And the cycle repeats
  - $\circ\,$  E.g. Populist cycles, Dornbush-Edwards
- At odds with usual consumption/tax-smoothing logic
- Question: How can rationalize these patterns as *efficient* outcome given primitive frictions
  - $\circ~$  Information, commitment, political-economy, etc  $\ldots$

## This Paper

Optimal foreign borrowing (incomplete markets) subject to

- Present bias
  - $\circ~{\rm Society's}$  preferences:  $V_t = \theta_t u(g_t) + \beta V_{t+1}$
  - $\circ~{\rm Government's}~{\rm preferences}~W_t = {\alpha} \theta_t u(g_t) + \beta V_{t+1}~{\rm with}~{\alpha} > 1$
- Private information

 $\circ~\theta_t$  is privately observed by gov't in period t

- Lack of commitment
  - $\circ~$  Best SPE

## Main Results

- Bang-bang property
  - $\circ~$  Continuation values for best SPE is either best or worst SPE
  - $\circ \ \bar{V}(\mathfrak{b}_t) \in \{\bar{V}(\mathfrak{b}_{t+1}), \underline{V}(\mathfrak{b}_{t+1})\}$
  - $\circ\,$  Companion paper: Halac-Yared (22) ECMA
- Best SPE outcome has two regimes:
  - Fiscal responsibility regime
    - Stay if  $b^\prime \leqslant b^\ast$
    - Exit if  $b^{\,\prime} > b^*$
  - Fiscal irresponsibility regime
    - Stay if  $b'\leqslant b^{**}$
    - Exit if  $b' > b^{**}$
- Fiscal responsibility not absorbing if present bias intermediate

# Typical equilibrium outcome



## Main empirical prediction

- Transit to next regime after a big "bad" realization
  - Common to economies with bang-bang property
  - Green-Porter, APS (hidden action)
  - $\circ~$  Atkeson-Chari-Kehoe

## Main empirical prediction

- Transit to next regime after a big "bad" realization
  - $\circ~$  Common to economies with bang-bang property
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- Cannot be replicated by
  - $\circ~$  Reputation models a la Milgrom-Roberts, Kreps-Wilson
    - After bad policy  $\rightarrow$  lose reputation
    - Want reform w/ tight limit but hard to convince market
    - Dovis-Kirpalani
  - $\circ~$  Risk-sharing arrangement with frictions
    - Atkeson, Amador-Aguiar-Gopinath, Dovis
    - Monotonicity in **b**
- Dovis-Golosov-Shourideh
  - $\circ~{\rm Best}~{\rm SPE}$  has populist cycles: high (low)  $b \Rightarrow$  low (high) b'
  - $\circ\,$  Need two state variables: debt and domestic inequality
  - $\circ~$  Cycles die out without shocks

#### **Argentina:** Inflation



Source: Kehoe-Nicolini, Monetary and fiscal history of Latin America

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### Argentina: Primary deficit



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## Role of present bias for multiple regimes

- Transition from two regimes if present bias intermediate
  - For any discount factor sufficiently high,  $\exists (\alpha_L, \alpha_H)$  such that the best equilibrium has two regimes: responsibility ≓irresponsibility
    - High  $\delta$  needed so discretion not unique equilibrium
- Low  $\alpha$ : no disagreement so give full discretion, no punishment
- High  $\alpha$ : relatively lax debt limits, too costly to provide incentives
- Intermediate  $\alpha$ : punish gov't that overspend better than relaxing debt limit for other gov't types
- How to think about relevance of the mechanism across countries with different biases?

• Measured by government turnover, political polarization, etc. Implications for amount of discretion and frequency of transitions

## Conclusion

- Great paper
- Theory to rationalize dynamics between responsibility and irresponsibility regime with three frictions:
  - $\circ~{\rm Present}$  bias
  - $\circ~$  Private information
  - $\circ~$  Lack of commitment
- Help rationalize why responsibility regime can happen after occurrence of "bad" policies